# City of Melbourne

Community Development

900 E. Strawbridge Avenue • Melbourne, FL 32901 • (321) 608-7500 • Fax (321) 608-7519

March 20, 2024

### Via Federal Express: 8149 5679 2808

Mr. Frank Abbate, County Manager Brevard County Taxing Authority 2725 Judge Fran Jamieson Way Building C Viera, FL 32940

RE: <u>CRA Annual Reports:</u> Melbourne Downtown Community Redevelopment Agency Babcock Street Community Redevelopment Agency Olde Eau Gallie Riverfront Community Redevelopment Agency

Dear Mr. Abbate:

Enclosed are the 2023 annual reports for all three of the City's community redevelopment agencies (CRAs) for the Brevard County taxing authority. As required by Chapter 163.371, Florida Statutes, the CRA agency must file an annual report to the county or municipality that created the agency by March 31<sup>st</sup> of each year. The reports provide, 2023 financials, narratives of the CRA activities in 2023, and future goals of each agency. Additionally, the three CRA annual reports contain the respective CRA agency audit, as required by Chapter 163.387, Florida Statutes.

These reports will also be published on the CRA web sites by March 31, 2023. If you should have any questions, you may contact me direct at (321) 608-7510.

Respectfully,

Doug Dombroski Economic Development Manager

**Enclosures: 3 CRA Annual Reports** 

cc: Jenni Lamb, City Manager Ross McGinn, Finance Director Cindy Dittmer, Community Development Director

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County Manager's Office

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# 2023

City of Melbourne

Community Redevelopment Agency (CRA) Annual Report

Babcock Street CRA

# 2023 Babcock Street CRA Annual Report

Three community redevelopment areas (CRAs) are located within the City of Melbourne: the Melbourne Downtown CRA, the Olde Eau Gallie Riverfront CRA, and the Babcock Street CRA. The following report is an overview of the Babcock Street CRA activities during the fiscal reporting period (FY 2023) from October 1, 2022 to September 30, 2023. The report includes general information, current or completed projects, and financial information, in compliance with Chapter 163.371, Florida Statutes.

A district map identifying the CRA is included in Appendix A. Specific financial information, such as assets, liabilities, income and operating expenses of the Babcock Street CRA trust fund, are part of this report. Balance sheets and statements of revenues and expenditures for the Babcock Street CRA are found in Appendix B. The 2023 Babcock Street CRA audit report, as required in Chapter 163.378(8), Florida Statutes, is found in Appendix C.

Information related to the three CRAs, including annual reports, redevelopment plans, budgets, program information, and reporting requirements are located on the City of Melbourne's web site with the following link on the City's home page:

https://www.melbourneflorida.org/departments/community-development/community-redevelopment-areas

# **Babcock Street CRA**

The Babcock Street CRA was established in 1997 and was expanded in 2001 and 2003. The area contained within the CRA boundary is approximately 540 acres, and is shown on the map in Appendix A.

Tax Increment Finance (TIF) revenues have increased modestly by 7.65% over the last budget cycle. Table 1 indicates valuations from the base year and January 1, 2024<sup>1</sup>. The current 2023-2024 revenue from tax increment and interest income is \$1,428,612, which supports the current operating budget, CRA projects and CRA programs. The CRA is scheduled to spend its resources on large capital projects in fiscal year 2024.

Area	Base Year	Base Valuation	Valuation as of January 1, 2024
Area 1	1997	\$66,708,980	\$215,536,723
Area 2	2001	\$7,579,380	\$11,540,620
Area 3	2004	\$311,060	\$435,570
Totals		\$74,599,420	\$227,512,913

#### TABLE 1 - BABCOCK STREET CRA ASSESSED VALUATIONS

The Babcock Street CRA is located within census tracts 642.01, 648, 647.02 and 647.01. The Community Development Financial Institution (CDFI) of the U.S. Treasury classifies all four census tracts as targeted populations and low-income communities<sup>2</sup>. By this classification, these census tracts lack private capital investment because of their deficient demographics which include one or more of the following categories: income, poverty, and unemployment as compared with metropolitan area and national averages. Table 2 provides a summary of these CDFI targeted census populations.

Census Tract	Median Income as % of Area Median	Poverty Rate	Unemployment Rate	Investment Area Qualified By CDFI
642.01	78.16%	12.40%	7.70%	Yes
648	59.71%	19.9%	2.00%	Yes
647.02	55.29%	15.30%	7.30%	Yes
647.01	66.33%	26.5%	9.70%	Yes

#### TABLE 2 - BABCOCK STREET CRA CENSUS INFORMATION

<sup>&</sup>lt;sup>1</sup> Valuation of January 1<sup>st</sup> of the reporting year (2024) is based upon the most recent DR420TIF, certification of taxable value.

<sup>&</sup>lt;sup>2</sup> Source: <u>U.S. Department of the Treasury Community Development Financial Institutions Fund (CDFI)</u>, 2020 census data. *Targeted population* refers to individuals or an identifiable group of individuals meeting the requirements of 12 C.F.R. § 1805.201(b)(3). According to the regulations, *targeted population* shall mean individuals, or an identifiable group of individuals, who are Low-Income persons or lack adequate access to financial products or financial services in the service area.

Total expenditures from the redevelopment trust fund in FY 2023 were \$611,016, which includes operating expenditures, debt service principal<sup>3</sup>, interest, and capital project expenditures. Note that the principal payment is not recognized as an expenditure in the CRA statement of revenues and expenses; however, as a liability the funding was paid through a transfer of funding and is recognized in the balance sheet.

No funds were expended for affordable housing for low- income and middle-income residents.

### **Projects and Programs**

The Babcock Street CRA continues to utilize its resources to achieve goals set forth in the redevelopment plan through capital improvement projects, programs, and initiatives. The extent to which the CRA has achieved its goals in FY 2022-2023 includes:

- The MLK<sup>4</sup> Boulevard South Bound Right Turn Lane Project is currently under construction as designed. In FY 2023 the engineering was completed, it was bid and the contract was awarded (Figures 1 & 2). The CRA spent \$5,795 in FY 2023 for engineering services. This project will add a new southbound right-hand turn lane from Dr. Martin Luther King Jr. Boulevard to NASA Boulevard, enhancing capacity of the roadway.
- The design and engineering for the *Apollo Sidewalk Connections Project* was substantially completed FY 2023 (Figure 3). The construction of this project is anticipated to be completed in FY 2024. This project is installation of sidewalk connection on the west side of Apollo Boulevard from NASA Boulevard to Bulldog Boulevard, including a small portion of Bulldog west of Apollo. Additionally, this project will include an enhanced pedestrian mid-block crossing on Bulldog Boulevard. The CRA expended \$15,539 in FY 2013, for this project.
- Survey and engineering started on the *NASA Boulevard Bus Turn-Out & Shelter Project* It is anticipated that the foundations and shelters will be installed prior to the end of FY 2024. The CRA expended \$27,117 in FY 2013, for this project.

During the reporting period there were a total number of three projects under development. Three projects were started and no projects were completed. Information related to expenditures and estimated costs can be found in Table 3.

<sup>&</sup>lt;sup>3</sup> Debt service principal was an expense of the CRA under a loan agreement from the General Fund but it is accounted as a transfer of funds to satisfy a liability.

<sup>&</sup>lt;sup>4</sup> Airport Boulevard was renamed to Dr. Martin Luther King Jr. Boulevard (MLK) in 2019. The original name of this capital project was *Airport Boulevard Southbound Right Turn Lane*.

#### TABLE 3 - BABCOCK STREET CRA PROJECT LIST

Project	Name	FY 2023 Expenditure	Estimated Cost	Status
1	MLK Boulevard South Bound Right Turn Lane	\$5,796	\$600,000	Started
2	Apollo Sidewalk Connections	\$15,359	\$550,000	Started
3	NASA Boulevard Bus Turn- Out & Shelters	\$27,117	\$350,000	Started

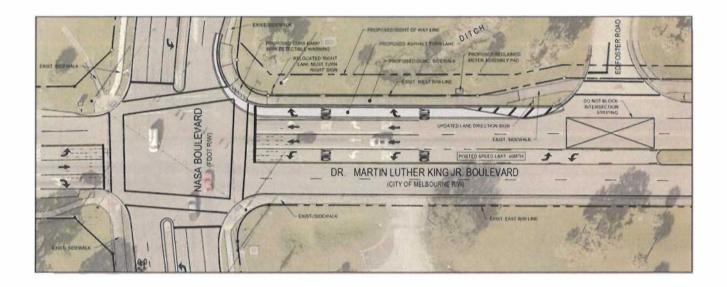
# Goals

The Babcock Street CRA is scheduled to sunset on September 9, 2024 and has prioritized projects and initiatives through sunset to include the following:

- Complete the Southbound MLK Boulevard Right Turn Lane Project in FY 2024;
- Complete the design and engineering for the Apollo Boulevard Sidewalk Connections, bid the Project, and construct the improvements in FY 2024;
- Complete the design and engineering for the NASA Boulevard Bus Turn-Out and Shelters Project, and install the shelters;
- Complete one last project under the Façade Improvement Program;
- Support the Community Policing Program's merchant outreach initiatives.

# Project and Program Images

# Figure 1 – Martin Luther King Boulevard South Bound Right Turn Lane Design



# Figure 2 – Martin Luther King Boulevard South Bound Right Turn Lane substantially Complete

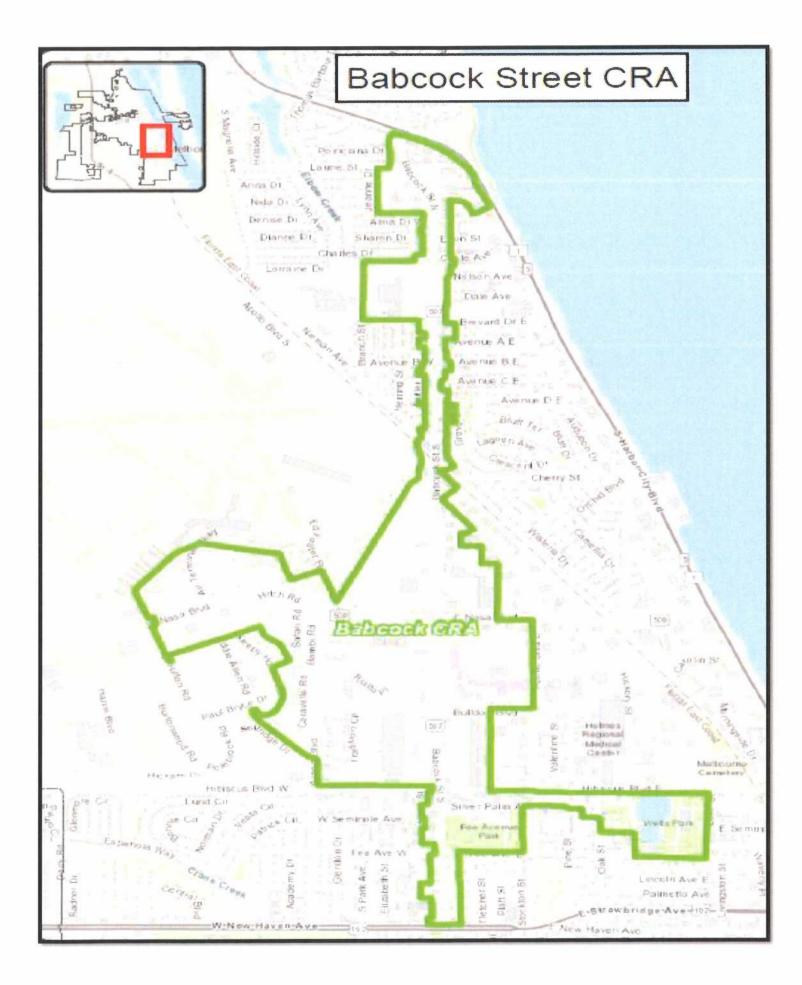






# Appendix A – CRA Map

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# Appendix B – CRA Financials Balance Sheets & Statements of Revenue and Expenditures

#### CITY OF MELBOURNE, FLORIDA BALANCE SHEET BABCOCK REDEVELOPMENT SEPTEMBER 30, 2023

## ASSETS

Equity in pooled investments Interest receivable	\$	2,834,085 8,973
Total assets	\$	2,843,058
LIABILITIES AND FUND BALANCE		
Liabilities: Accounts payable Accrued payroll expenditures Due to other funds	\$	4,013 6,648 303,714
Total liabilities		314,375
Restricted fund balance		2,528,683
Total liabilities and fund balance	\$	2,843,058

#### CITY OF MELBOURNE, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BABCOCK REDEVELOPMENT FOR THE YEAR ENDED SEPTEMBER 30, 2023

REVENUES		
Intergovernmental	\$	1,267,492
Investment earnings		36,135
Total revenues		1,303,627
EXPENDITURES Current:		
General government Debt service:		250,125
Interest		19,175
Capital outlay		48,271
Total expenditures	C	317,571
Excess of revenues over expenditures		986,056
OTHER FINANCING SOURCES		
Transfers in		1,516,002
Net change in fund balance		2,502,058
Fund balance, October 1		26,625
Fund balance, September 30	\$	2,528,683

#### REQUIRED SUPPLEMENTARY INFORMATION CITY OF MELBOURNE, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL BABCOCK STREET REDEVELOPMENT SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budg	et Amounts	Actual on (Budgetary Basis)	Variance with Final Budget- Positive/
	Original	Final	(See Note A)	(Negative)
<b>REVENUES</b> Intergovernmental Investment earnings	\$    1,241,980 12,000		\$ 1,267,492 36,135	\$       25,512 24,135
Total revenues	1,253,980	1,253,980	1,303,627	49,647
EXPENDITURES Current:	000 50		050 405	50.000
General government Debt service:	299,50	304,115	250,125	53,990
Principal	293,444	293,444	-	293,444
Interest	20,90	20,901	19,175	1,726
Capital outlay		2,267,146	709,899	1,557,247
Total expenditures	613,846	6 2,885,606	979,199	1,906,407
Excess (deficiency) of revenues over (under) expenditures	640,134	4 (1,631,626)	324,428	1,956,054
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	(640,134	1,605,000 4)	1,516,002	(88,998)
Net change in fund balance	-	(26,626)	1,840,430	1,867,056
Fund balance, October 1	26,625	26,625	26,625	
Fund balance (deficit), September 30	\$ 26,625	5 (1)	\$ 1,867,055	\$ 1,867,056

# Appendix C – CRA Audited Trust Funds

# BABCOCK STREET COMMUNITY REDEVELOPMENT AGENCY

# ANNUAL FINANCIAL REPORT



PICTURED ABOVE IS ONE OF THE MEDIANS ENHANCED BY THE NASA BOULEVARD LANDSCAPE MEDIANS PROJECT

2023

FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 2023



# BABCOCK STREET COMMUNITY REDEVELOPMENT AGENCY

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# ANNUAL FINANCIAL REPORT

# FISCAL YEAR ENDED SEPTEMBER 30, 2023

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Carr, Riggs & Ingram, LLC 215 Baytree Drive Melbourne, Florida 32940

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#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council Babcock Street Community Redevelopment Agency

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the accompanying financial statements of the governmental activities and major fund of the Babcock Street Community Redevelopment Agency ("Agency"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Babcock Street Community Redevelopment Agency's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the Babcock Street Community Redevelopment Agency, as of September 30, 2023, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Babcock Street Community Redevelopment Agency and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Honorable Mayor and Members of the City Council Babcock Street Community Redevelopment Agency Page Two

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Babcock Street Community Redevelopment Agency's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Babcock Street Community Redevelopment Agency's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Babcock Street Community Redevelopment Agency's ability to continue as a going concern for a reasonable period of time.

Honorable Mayor and Members of the City Council Babcock Street Community Redevelopment Agency Page Three

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 - 7 and 21 - 23 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 14, 2024 on our consideration of the Babcock Street Community Redevelopment Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Babcock Street Community Redevelopment Agency's internal control over financial reporting and compliance.

Carr, Riggs & Ungram, L.L.C.

Melbourne, Florida March 14, 2024

#### BABCOCK STREET COMMUNITY REDEVELOPMENT AGENCY MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

The Management's Discussion and Analysis section provides a narrative overview of the Babcock Street Community Redevelopment Agency (the "Agency") financial activities for fiscal year ending September 30, 2023. This discussion is broken down into three components:

- An overview of the Agency.
- A brief overview of the financial statements, including how they relate to each other and the significant differences in information they provide.
- A concise, condensed financial report that summarizes the results of operations and a narrative financial analysis of the Agency's overall financial condition and results of operations, supported by additional consolidated information about specific services provided by the Agency.

#### Overview

The purpose of the Babcock Street Community Redevelopment Agency is to eliminate slum and blighted conditions within the identified redevelopment area pursuant to the redevelopment plans of the Agency.

The Agency's primary source of revenue is tax increment funds. The revenue is computed by applying the operating tax rate for the City of Melbourne (the "City") and Brevard County (the "County"), multiplied by the increased value of the property located within the boundaries of the redevelopment areas of the Agency, over the base property value, minus 5% for early payment. The City and County are required to fund this amount annually without regard to tax collections or other obligations.

Further, the governing body of the Babcock Street Community Redevelopment Agency is the Melbourne City Council who make decisions on which programs and projects to fund, based on the adopted CRA plan. To review projects and programs and make recommendations, the Redevelopment Agency Board has appointed members to the Babcock Community Redevelopment Advisory Committee.

The Agency was established in 1998, by the City of Melbourne, Florida under the provisions of Section 163.333 Florida Statutes.

#### **Overview of the Financial Statements**

The discussion and analysis are intended to serve as an introduction to the Agency's basic financial statements. The Agency's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the Agency's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Agency's assets and liabilities with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Agency is improving or deteriorating.

The *statement of activities* presents information showing how the Agency's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., bond principal and interest payments).

The government-wide financial statements can be found on pages 8-9 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Agency uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### BABCOCK STREET COMMUNITY REDEVELOPMENT AGENCY MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Agency's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Agency adopts an annual appropriated budget. A budgetary comparison statement has been provided as part of Required Supplementary Information, to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 10-13 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 14-20 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the Agency's budget. Required supplementary information (RSI) can be found on pages 21-23 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Agency, assets exceeded liabilities by \$2,852,747.

The net investment in capital assets represents \$324,064 of the net position. These assets are not available for future spending. The unrestricted net position represents the amount the liabilities exceed existing current and other assets.

#### **Statement of Net Position**

	Governmental Activities				Increase (Decrease)							
Assets	2023			2022		Amount						
Current and other assets	\$ 2,843,058		\$ 2,843,058		\$ 2,843,058		\$ 2,843,058		\$	631,820	\$	2,211,238
Capital assets		324,064		275,793		48,271						
Total assets	3,167,122			907,613		2,259,509						
Liabilities												
Long-term liabilities outstanding		-		303,714		(303,714)						
Other liabilities		314,175		301,481		12,694						
Total liabilities		314,175		605,195		(291,020)						
Net position												
Net investment in capital assets		324,064		275,793		48,271						
Unrestricted		2,528,683	_	26,625		2,502,058						
Total net position	\$	2,852,747	\$	302,418	\$	2,550,329						

Key elements of the increase in net position are as follows:

#### **Changes in Net Position**

	Governmental Activities		Increase (D	ecrease)		
		2023		2022	Amount	Percent
Revenue						
Program revenue:						
Operating grants and contributions	\$	1,267,492	\$	1,153,722	\$ 113,770	10%
General revenue:						
Investment earnings		36,135		9,148	26,987	295%
Other		-		1,201	(1,201)	(100%)
Total revenues		1,303,627		1,164,071	(30,798)	(3%)
Expenses:						
General government		250,125		257,578	(7,453)	(3%)
Interest on long-term debt		19,175		17,003	2,172	13%
Total expenses		269,300	-	274,581	(5,281)	(1%)
Change in net position						
before transfers		1,034,327		889,490	144,837	16%
Transfer from primary government		1,516,002		-	1,516,002	100%
Transfers to primary government		-		(545,000)	545,000	(100%)
Change in net position		2,550,329		344,490	 2,205,839	640%
Net position - October 1,		302,418		(42,072)	344,490	(819%)
Net position - September 30	\$	2,852,747	\$	302,418	\$ 2,550,329	(843%)

#### Financial Analysis of the Agency's Funds

As noted earlier, the Agency uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental fund.** The focus of the Agency's *governmental fund* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Agency's financing requirements.

As of the end of the fiscal year, the Agency's governmental fund reported an ending fund balance of \$2,528,683, an increase of \$2,502,058 in comparison with the prior year. The net change in fund balance was \$2,157,568 more than the prior year due to higher incremental tax revenues of approximately \$113,000 and \$1,516,000 more in transfers in due to primarily the Babcock MLK Blvd Southbound Right Turn Lane, Apollo Sidewalk Connections, and Nasa Blvd Bus Turn out & Shelters projects.

#### **Budgetary Highlights**

The following is a brief review of the budget changes from the original to the final amended budget, and a review of the final amended budget and actual amounts (presented on a budgetary basis). A detailed budgetary comparison schedule for the Agency is included on page 21 of the RSI section.

The variance between the final budget and the actual results reflects total revenues of \$49,647 more than appropriated, total expenditures out of \$1,906,407 less than appropriated, and transfers in were \$88,998 less than appropriated. These factors caused the change in fund balance to be \$1,867,054 higher than budgeted.

#### **Capital Asset and Debt Administration**

**Capital assets.** The Agency's capital assets for governmental activities as of September 30, 2023 total \$324,064 (net of accumulated depreciation). The capital assets include land and construction in progress.

#### **Capital Assets**

		Governmen	tal Act	tivities		
	2023			2022		
Land	\$	275,793	\$	275,793		
Construction in progress		48,271	_	-		
Total capital assets, net of						
depreciation/amortization	\$	324,064	\$	275,793		
			_			

Additional information on the Agency's capital assets can be found in Note (3) B on pages 19 of this report.

Long-term debt. At the end of the current fiscal year, the Agency had no debt outstanding.

#### **Requests for Information**

Questions about this report or requests for additional financial information should be addressed to:

City of Melbourne Financial Services Department 900 E. Strawbridge Ave. Melbourne, FL 32901 Telephone: (321) 608-7011

Or visit our website at: <u>www.melbourneflorida.org/departments/community-development/community-redevelopment-areas</u>.

# BABCOCK STREET COMMUNITY REDEVELOPMENT AGENCY STATEMENT OF NET POSITION SEPTEMBER 30, 2023

	Go	overnmental Activities
ASSETS		
Equity in pooled cash	\$	2,834,085
Interest receivable		8,973
Capital assets:		
Nondepreciable:		
Land		275,793
Construction in progress		48,271
Total assets		3,167,122
LIABILITIES Accounts payable Accrued payroll expenses Due to primary government Total liabilities		4,013 6,648 <u>303,714</u> 314,375
NET POSITION		
Net investment in capital assets		324,064
Restricted		2,528,683
Total net position	\$	2,852,747

# BABCOCK STREET COMMUNITY REDEVELOPMENT AGENCY STATEMENT OF ACTIVITIES SEPTEMBER 30, 2023

Functions/Programs	E	xpenses	Ope	am Revenues rating Grants Contributions	an	let Revenues ad Changes in Net Position Governmental Activities
CRA government:						
Governmental activites:						
General government	\$	250,125	\$	1,267,492	\$	1,017,367
Interest on long-term debt		19,175		-		(19,175)
Total governmental activities	\$	269,300	\$	1,267,492	-	998,192
	Genera	revenues:				
	Intere	est earnings				36,135
	Trans	fers from prima	ary gove	rnment		1,516,002
	Tot	al general rever	nues			1,552,137
	С	hange in net po	sition			2,550,329
	Net pos	sition, beginning	g of year			302,418
	Net pos	sition, end of ye	ar		\$	2,852,747

# BABCOCK STREET COMMUNITY REDEVELOPMENT AGENCY BALANCE SHEET GOVERNMENTAL FUND SEPTEMBER 30, 2023

#### ASSETS

Equity in pooled cash Interest receivable	\$ 2,834,085 8,973
Total assets	\$ 2,843,058
LIABILITIES AND FUND BALANCE	
Liabilities:	
Accounts payable	\$ 4,013
Accrued payroll expenditures	6,648
Due to other funds	 303,714
Total liabilities	 314,375
Restricted fund balance	 2,528,683
Total liabilities and fund balance	\$ 2,843,058
The accompanying notes are an integral part of this statement.	

# BABCOCK STREET COMMUNITY REDEVELOPMENT AGENCY RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUND TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2023

Total fund balance for the governmental fund

\$ 2,528,683

Total net position reported for government activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund. Those assets consist of:

	B	alance	Depre	nulated ciation/ ization	
Land Construction in progress	\$	275,793 48,271	\$	-	
Total capital assets	\$	324,064	\$	-	324,064

Net position of governmental activities

\$ 2,852,747

# BABCOCK STREET COMMUNITY REDEVELOPMENT AGENCY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUND SEPTEMBER 30, 2023

Intergovernmental \$ 1,267,492 Investment earnings Total revenues 1,303,627 Expenditures Current General government 250,125 Debt service Interest 19,175 Capital outlay 48,271 Total expenditures 317,571 Excess of revenues over expenditures 986,056 Other financing sources (uses) Transfers in 1,516,002 Net other financing sources (uses) 1,516,002 Net other financing sources (uses) 2,502,058 Fund balance, beginning of year 26,625 Fund balance, end of year \$ 2,528,683	Revenues		
Total revenues1,303,627Expenditures250,125Current250,125Debt service19,175Interest19,175Capital outlay48,271Total expenditures317,571Excess of revenues over expenditures986,056Other financing sources (uses)1,516,002Net other financing sources (uses)1,516,002Net other financing sources (uses)2,502,058Fund balance, beginning of year26,625	Intergovernmental	\$	1,267,492
ExpendituresCurrentGeneral governmentDebt serviceInterestInterestCapital outlayTotal expenditures317,571Excess of revenues over expenditures986,056Other financing sources (uses)Transfers in1,516,002Net other financing sources (uses)1,516,002Net change in fund balance2,502,058Fund balance, beginning of year26,625	Investment earnings		36,135
Current250,125General government250,125Debt service19,175Interest19,175Capital outlay48,271Total expenditures317,571Excess of revenues over expenditures986,056Other financing sources (uses)1,516,002Net other financing sources (uses)1,516,002Net other financing sources (uses)2,502,058Fund balance, beginning of year26,625	Total revenues		1,303,627
Current250,125General government250,125Debt service19,175Interest19,175Capital outlay48,271Total expenditures317,571Excess of revenues over expenditures986,056Other financing sources (uses)1,516,002Net other financing sources (uses)1,516,002Net other financing sources (uses)2,502,058Fund balance, beginning of year26,625			
General government250,125Debt service19,175Interest19,175Capital outlay48,271Total expenditures317,571Excess of revenues over expenditures986,056Other financing sources (uses)1,516,002Net other financing sources (uses)1,516,002Net other financing sources (uses)2,502,058Fund balance, beginning of year26,625	Expenditures		
Debt serviceInterest19,175Capital outlay48,271Total expenditures317,571Excess of revenues over expenditures986,056Other financing sources (uses)1,516,002Transfers in1,516,002Net other financing sources (uses)1,516,002Net change in fund balance2,502,058Fund balance, beginning of year26,625	Current		
Interest19,175Capital outlay48,271Total expenditures317,571Excess of revenues over expenditures986,056Other financing sources (uses)1,516,002Net other financing sources (uses)1,516,002Net other financing sources (uses)2,502,058Fund balance, beginning of year26,625	General government		250,125
Capital outlay48,271Total expenditures317,571Excess of revenues over expenditures986,056Other financing sources (uses)1,516,002Transfers in1,516,002Net other financing sources (uses)1,516,002Net change in fund balance2,502,058Fund balance, beginning of year26,625	Debt service		
Total expenditures317,571Excess of revenues over expenditures986,056Other financing sources (uses)1,516,002Transfers in1,516,002Net other financing sources (uses)1,516,002Net change in fund balance2,502,058Fund balance, beginning of year26,625	Interest		19,175
Excess of revenues over expenditures986,056Other financing sources (uses)1,516,002Transfers in1,516,002Net other financing sources (uses)1,516,002Net change in fund balance2,502,058Fund balance, beginning of year26,625	Capital outlay		48,271
Excess of revenues over expenditures986,056Other financing sources (uses)1,516,002Transfers in1,516,002Net other financing sources (uses)1,516,002Net change in fund balance2,502,058Fund balance, beginning of year26,625	Total expenditures		317,571
Other financing sources (uses)Transfers inNet other financing sources (uses)Net change in fund balanceFund balance, beginning of year26,625		·····	
Transfers in1,516,002Net other financing sources (uses)1,516,002Net change in fund balance2,502,058Fund balance, beginning of year26,625	Excess of revenues over expenditures		986,056
Transfers in1,516,002Net other financing sources (uses)1,516,002Net change in fund balance2,502,058Fund balance, beginning of year26,625			
Net other financing sources (uses)1,516,002Net change in fund balance2,502,058Fund balance, beginning of year26,625	-		1 516 000
Net change in fund balance2,502,058Fund balance, beginning of year26,625			
Fund balance, beginning of year26,625			
	-		
Fund balance, end of year\$ 2,528,683	Fund balance, beginning of year		
	Fund balance, end of year	\$	2,528,683

## BABCOCK STREET COMMUNITY REDEVELOPMENT AGENCY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2023

\$ 2,502,058
48,271
\$ 2.550.329
\$

# (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Babcock Street Community Redevelopment Agency's (the "Agency") financial statements are prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

#### A. <u>REPORTING ENTITY</u>

Babcock Community Redevelopment Agency was created under Resolution No. 1529 on December 2, 1997. The Babcock Street Community Redevelopment Agency was established in 1998 by the City of Melbourne, Florida (the "City" or "primary government") under the provisions of Section 163.333, Florida Statutes.

The governing body of the Babcock Street Community Redevelopment Agency is the Melbourne City Council who make decisions on which programs and projects to fund, based on the adopted CRA plan. To review projects and programs and make recommendations, the Redevelopment Agency Board has appointed members to the Babcock Street CRA Advisory Committee.

For financial reporting purposes, the Agency is a component unit of the City and is thus included in the City's annual comprehensive financial report as a blended component unit. This report is not a complete presentation of the City of Melbourne.

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The Agency's basic financial statements are presented in two separate and distinct formats. These consist of government-wide financial statements and fund financial statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services. The Agency does not have any business-type activities and has only governmental activities.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the Agency.

The statement of net position, reports the assets and liabilities, including capital assets and long-term debt. Within this statement, the net position of the Agency (assets minus liabilities) is reported in two separate components – net investment in capital assets and restricted net position.

The statement of activities demonstrates the degree to which the direct expenses, including depreciation, are offset by program revenues and operating and capital grants. The statement then reports the extent to which the resulting net costs (gross expenses less directly-related program revenues and grants) are financed by general revenues of the Agency (i.e. taxes, interest income, etc.).

Fund financial statements report information at a higher level of detail, focusing on separate reporting of individual major funds, rather than consolidating financial data into the broad category of governmental activities.

The financial transactions of the Agency are reported in an individual fund within the City's accounting system. The fund is accounted for by providing a separate, self-balancing set of accounts comprised of the assets, liabilities, reserves, fund equity, revenues and expenditures of the fund. For purposes of this report, the Agency's fund is classified as a major governmental fund.

#### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

Basis of accounting refers to when revenues, expenditures or expenses are recognized and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Agency considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for grants, for which the period is 12 months. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

When both restricted and unrestricted resources are available for use, it is the Agency's policy to use restricted resources first, followed by committed, assigned, and unassigned amounts when expenditures have been incurred for which resources in more than one classification could be used.

Interest associated with the current fiscal period is considered to be susceptible to accrual and has been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

#### D. ASSETS, DEFERRED OUTFLOWS, LIABILITIES, DEFERRED INFLOWS, AND NET POSITION OR EQUITY

#### 1. Cash and Cash Equivalents/Investments

Cash and cash equivalents represent all investments which are short term, highly liquid, and readily convertible to a specified cash value. These investments generally have original maturities of three months or less. Cash equivalents consist of equity in pooled investments. Investments are stated at fair value, based on the quoted market price.

#### 2. Pooled Cash

Equity in pooled cash consists primarily of investments in debt instruments of the federal government and corporate holdings. Investment earnings of the pool are allocated to the participating funds at the end of each month based on the ratio of each participant fund's investment to the total pooled investment. As of September 30, 2023, the Agency participated in pooled cash investments with the City of Melbourne.

#### 3. Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Long-term advances between funds are offset by a nonspendable fund balance account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources. All trade receivables are shown net of an allowance for uncollectibles.

#### 4. Capital Assets

Capital assets, which include property, plant, equipment, intangibles, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets, other than equipment, are defined by the government as assets with an initial, individual cost of more than \$25,000 (amount not rounded) and an estimated useful life in excess of two years. Equipment is defined as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost, if purchased or constructed, and at acquisition value of market transaction at date of gift, if donated. Major additions are capitalized while maintenance and repairs which do not improve or materially extend the life of the

#### BABCOCK STREET COMMUNITY DEVELOPMENT AGENCY NOTES TO THE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

respective assets are charged to expense. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated or amortized using the straight-line method over the following average useful lives:

Classification	Range of
Buildings	20-40 years
Machinery, equipment and other	2-20 years

#### E. FUND BALANCE

In the governmental fund, fund balances are reported as nonspendable if they are not in spendable form or are legally or contractually required to be maintained intact. In addition, fund balance is reported as restricted to specific purposes based upon the extent to which the Agency is bound to honor constraints placed on those funds.

Encumbrance accounting, under which purchase orders and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is utilized in the governmental fund. Encumbered amounts for specific purposes are reported within the applicable restricted, committed or assigned fund balance classifications.

Net position of the government-wide fund is categorized as net investment in capital assets; restricted or unrestricted. Net investment in capital assets consists of capital assets reduced by the outstanding debt issued to acquire, construct or improve those assets, less any unspent debt proceeds. Restricted net position has regulatory or third party limitations on its use.

The Agency applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### F. <u>Revenues</u>

Intergovernmental Revenue -The Agency's primary source of revenue is tax increment funds collected from the City and Brevard County deposited into the Community Redevelopment Trust Fund. These entities levy ad valorem property taxes within the legally defined redevelopment area of the Agency. The tax increment revenue is calculated by applying the adopted millage rate to the increase in current year taxable assessed valuations within the designated CRA districts using the year in which they were established as the "base year". For example, if an unimproved property was valued at \$10,000 in the base year and a new house is built on the property tomorrow, the new value of the property is \$25,000. The incremental difference in value (new assessed value – base year value) is \$15,000. Taxes collected on the property will be split amongst the City and County. The Agency receives all taxes assessed on the incremental increase of \$15,000. Revenues generated by improvements in the Agency district are to be reinvested in the district to continue to spur redevelopment.

Assessed values are established by the Brevard County Property Appraiser. The assessed property value recognized by the City and Brevard County includes the second homestead exemption. The City and Brevard County are required to pay 95% of these incremental property taxes to the Agency on or before January 1 of each year, otherwise the full amount of the incremental revenue will be due.

Program Revenue - In the Government-wide Statement of Activities, revenue that is derived directly from the program itself or from outside sources, if restricted to a specific program, is called program revenue. Program revenue is classified as either operating grants or capital grants. Operating grant revenues come from other government entities to support the operation costs of particular functions and also from the earnings of permanent funds that are legally restricted to a particular function. Capital grants come from other government entities for the purpose of constructing or purchasing capital assets.

#### G. USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

## (2) STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### **Budgetary Information**

The Agency has elected to report budgetary comparisons as Required Supplementary Information (RSI). Please refer to the accompanying notes to the RSI for the Agency's budgetary information.

As of September 30, 2023, there were no material violations of budgetary requirements.

## (3) DETAILED NOTES

#### A. DEPOSITS AND INVESTMENTS

**Deposits** –Banks and savings and loans must meet the criteria to be a qualified public depository as described in the Florida Security for Public Deposits Act in accordance with Chapter 280, Florida Statutes before any investment of public funds can be made with them. At September 30, 2023, the carrying amount of the City of Melbourne's deposits with banks was \$9,239,186 and the bank balance was \$9,852,470.

As of September 30, 2023, all of the City's interest-bearing bank balances are covered by the Federal Depository Insurance Corporation (FDIC). Monies invested in amounts greater than the insurance coverage are secured by the qualified public depositories pledging securities with the State Treasurer in such amounts required by the Florida Security for Public Depositories Act. In the event of a default or insolvency of a qualified public depositor, the State Treasurer will implement procedures for payment of losses according to the validated claims of the City pursuant to Section 280.08, Florida Statutes.

The City maintains a pool of cash and investments in which each fund, including the Agency, participates on a daily transaction basis. Investment earnings are distributed monthly based on average daily balances.

City daily deposits are deposited in Earnings Credit Rate (ECR) earning accounts. These accounts are fully collateralized in accordance with Florida state law.

**City of Melbourne Investment Policy** – Pursuant to the requirements of Section 218.415, Florida Statutes, the City of Melbourne adopted Resolution No. 3511 on September 8, 2016, establishing the City's present investment policy. Such investment policy applies to the investment of surplus funds, which include cash and investment balances of the following funds of the City: General, Capital Projects, Special Revenue, Enterprise, Internal Service, Trust and Agency, and Airport. The investment policy does not apply to the investment of principal, interest, reserve, construction, capitalized interest, and redemption or escrow accounts created by ordinance or resolution pursuant to the issuance of bonds where the investments are held by an authorized depository. This policy does not apply to funds not under control of the City; such as, the Police Officers' Retirement System, the Firefighters' Retirement System, and the General Employees' and Special Risk Class Employees' Pension Plan.

All investments are made based on reasonable research as to credit quality, liquidity and interest rate risk prior to the investment being acquired.

The investment policy authorizes the City to invest in U.S. Government securities, agencies, Federal instrumentalities and Supra-nationals, repurchase agreements, the Local Government Surplus Funds Trust Fund administered by the Florida State Board of Administration, interest bearing time deposits or savings accounts, commercial paper, corporate notes, bankers acceptances, and State or local government taxable or tax-exempt debt, and an intergovernmental investment pool. Overnight repurchase agreements restrict investments to obligations of U.S. Government Agencies and Federal instrumentalities.

#### BABCOCK STREET COMMUNITY DEVELOPMENT AGENCY NOTES TO THE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

The investment policy provides maturity and liquidity requirements for investments. All investments other than investments in the Local Government Surplus Funds Trust Fund are required to be purchased pursuant to competitive bids. A maximum of 25% of available funds may be invested in the Local Government Surplus Funds Trust Fund. The policy also requires diversification of the investment portfolio to control the risk of loss from overconcentration of assets in a specific maturity, issuer, instrument, dealer, savings and loan, or bank through which investments are purchased. Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City's investment policy restricts portfolio composition for federal instrumentalities to 100% total, 40% individually. Concentration percentages for the Federal instrumentalities are provided in the schedule. Currently, the investment of a significant portion of the City's financial advisor, PFM Asset Management LLC.

Custodial credit risk for investments is the risk that, in the event of a failure of the counter party, the City will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The City's investment policy states that all securities, with the exception of certificates of deposits, shall be held with a third party custodian; and all securities purchased by, and all collateral obtained by the City should be properly designated as an asset of the City. The third party custodian holds securities in an account separate and apart from the assets of the financial institution, and are either insured or registered in the City's name.

The fair values of the City's fixed-maturity investments fluctuate in response to changes in market interest rates. Increases in prevailing interest rates generally translate into decreases in fair values of those instruments. Fair values of interest rate-sensitive instruments may be affected by the credit worthiness of the issuer, prepayment options, relative values of alternative investments, the liquidity of the instrument, and other general market conditions. As a means to limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy limits its investment portfolio to maturities of less than 5.5 years for corporate notes, two years for time deposits, and 270 days for commercial paper.

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As a means to limiting its exposure to credit risk, the City limits investments with credit quality ratings from nationally recognized rating agencies of:

- State and/or local government taxable and/or tax-exempt debt, general obligation and/or revenue bonds, rated at least "MIG 1/A3" by Moody's Investors Services and "SP-1/A-" by Standard & Poor's for long-term debt.
- Corporates and/or commercial paper of any United States company that is rated, at the time of purchase, "P-1" by Moody's and "A-1" by Standard & Poor's.
- Money Market Mutual Funds that are rated "AAA" by Standard & Poor's, or the equivalent by another rating agency.
- Local Government Surplus Funds Trust Fund money market funds that are rated "AAA" by Standard & Poor's, or the equivalent by another rating agency.
- The Agency's equity in pooled investments is all held in the money market funds.

# B. CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2023 was as follows:

	Balance ctober 1, 2022	A	dditions	De	letions		Balance tember 30, 2023
Capital assets, not being depreciated/amortized: Land Construction in progress	\$ 275,793	\$	- 48,271	\$	-	\$	275,793 48,271
Total capital assets, not being depreciated/amortized	275,793		48,271		-		324,064
Capital assets, being depreciated/amortized: Machinery and equipment Total capital assets, being depreciated/amortized	 -				-	·	
Less accumulated depreciation/amortization: Machinery and equipment Total accumulated depreciation/amortization	 -				-		-
Total capital assets, being depreciated/amortized, net Governmental activities capital assets, net	\$ 	\$		\$	-	\$	

Depreciation/amortization expense charged to functions/programs of the Agency was \$0.

#### C. ENCUMBRANCE COMMITMENTS

At September 30, 2023, the Agency had encumbrance commitments, in the Governmental fund in the amount of \$661,628

#### D. INTERFUND RECEIVABLES AND PAYABLES

Interfund receivables and payables of the Agency at September 30, 2023, are summarized below.

D	ue From		Due To
\$	303,714	\$	2
	-		303,714
\$	303,714	\$	303,714
	\$	Due From \$ 303,714 - \$ 303,714	\$ 303,714 \$

All interfund receivables and payables with the primary government represent cash transfers for operating purposes and amounts expected to be repaid within one year. Advances represent the non-current portion of interfund loans. In FY 2018, City Council and the CRA Board approved an advance from the City's General Fund of \$1,675,000 to the Agency for the reconstruction of Babcock Street from Hibiscus Boulevard to just north of Apollo Boulevard including crosswalks and drainage improvements. As of September 30, 2023 the remaining balance is \$303,714 and is expected to be paid off on September 1, 2024.

# E. INTERFUND TRANSACTIONS

Interfund transfers at September 30, 2023 are as follows:

	Prim	nary Government (General				
	Construction fund)			Agency	Total	
Primary Government (General						
Construction fund)	\$	1,516,002	\$	-	\$	1,516,002
Agency		-		(1,516,002)	\$	(1,516,002)
Total (Transfer in)	\$	1,516,002	\$	(1,516,002)	\$	-

# (4) OTHER INFORMATION

# A. **RISK MANAGEMENT**

The Agency is exposed to various risks of loss related to torts; theft of or damage to and destruction of assets; errors and omissions; and natural disasters. The primary government purchases commercial insurance with various deductibles for different types of losses. The costs for this insurance program are accounted for in the insurance internal service fund of the primary government.

# B. SUBSEQUENT EVENTS

On November 14, 2023, the Babcock Street Community Redevelopment Agency approved work order no.3 with Shenandoah General Construction, LLC for the storm drain cleaning, repairs and maintenance contract for the Babcock Street Phase 3B improvements.

On January 9, 2024, the Babcock Street Community Redevelopment Agency approved a reimbursement grant for façade improvements at 165 N Babcock Street for \$20,000.

On January 23, 2024, the Agency approved resolution No. 4236 adjusting the appropriation of the fund balance.

# REQUIRED SUPPLEMENTARY INFORMATION CITY OF MELBOURNE, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL BABCOCK STREET COMMUNITY REDEVELOPMENT AGENCY SPECIAL REVENUE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2023

					Actual		
					on	1	Variance with
				(Budgetary			Final Budget-
	Budget A	moun	ts		Basis)		Positive/
	Original		Final	(S	ee Note A)		(Negative)
Revenues							
Intergovernmental	\$ 1,241,980	\$ 1	,241,980	\$	1,267,492	\$	25,512
Investment and other income	12,000		12,000		36,135	_	24,135
Total revenues	1,253,980	1	,253,980		1,303,627		49,647
Expenditures							
Current:							
General government	299,501		304,115		250,125		53,990
Debt service:							
Principal	293,444		293,444		-		293,444
Interest	20,901		20,901		19,175		1,726
Capital outlay	 -	2	2,267,146	-	709,899	-	1,557,247
Total expenditures	 613,846	2	2,885,606		979,199		1,906,407
Excess (deficiency) of revenues over (under)							
expenditures	 640,134	(1	,631,626)		324,428		1,956,054
Other financing sources							
Transfers in	-	1	,605,000		1,516,002		(88,998)
Transfers out	 (640,134)		-		-		
Net other financing sources	(640,134)	1	,605,000		1,516,002		(88,998)
Net change in fund balances	-		(26,626)		1,840,430		1,867,056
Fund balances, beginning of year	 26,625		26,625		26,625		-
Fund balances, end of year	\$ 26,625	\$	(1)	\$	1,867,055	\$	1,867,056

### BUDGETARY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The City Council typically adopts an annual budget for the Agency. The budget is prepared on a modified accrual basis with encumbrance accounting. Budgetary control is legally maintained at the fund level. Budget transfer authority is provided to the City Manager within a fund as long as the total budget of the fund is not increased. City Council action is required for the approval of a supplemental budget.

Supplemental appropriations were made during the year and all budget amounts presented in the accompanying Schedule of Revenues, Expenditures and Changes in Fund Balance have been adjusted for legally authorized revisions of the annual budget. All appropriations which are not expended, encumbered, or committed lapse at year end. Encumbered appropriations are carried forward to the subsequent year's budget.

Encumbrance accounting, under which purchase orders are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration. Encumbrances outstanding at year end are carried forward to the next year's budget and are reported as restricted or assigned fund balance in the governmental fund financial statements since they do not constitute actual expenditures or liabilities.

Actual results of operations are presented in accordance with generally accepted accounting principles (GAAP basis) and the City's accounting policies do not recognize encumbrances as expenditures until the period in which the actual goods or services are received and a liability is incurred. It is necessary to include budgetary encumbrances to reflect actual revenues and expenditures on a basis consistent with the City's legally adopted budget.

#### A – Explanation of Differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

#### Revenues

Actual amounts (budgetary basis) of total revenues as reported on the statement of revenues, expenditures and changes in fund balances - budget and actual equal total revenues as reported on the statement of revenues, expenditures, and changes in fund balance.

# Expenditures

Actual amounts (budgetary basis) "total expenditures" as reported on the statement of revenues, expenditures and changes in fund balance - budget and actual	\$ 979,199
Differences - budget to GAAP:	
Encumbrances for professional services, supplies and equipment ordered but not received are reported in the year the order is placed for <i>budgetary</i> purposes, but in the year the supplies and services are received for <i>financial</i>	
reporting purposes.	 (661,628)
Total expenditures as reported on the statement of revenues, expenditures, and changes in fund balance.	\$ 317,571

#### B – Explanation of Differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

The budgetary schedules present comparisons of the legally adopted budget with actual data on a budgetary basis. Since accounting principles applied for purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with generally accepted accounting principles, a reconciliation of the resultant timing differences in the excess (deficiency) of revenues over (under) expenditures and other financing sources (uses) (Budgetary Basis) as compared to the excess (deficiency) of revenues over (under) expenditures and other financing sources (uses) (GAAP Basis) for the year ended September 30, 2023 is presented in the following table:

Excess (deficiency) of revenues over (under) expenditures and other financing sources (uses) (Budgetary Basis)	\$ 1,840,430
Adjustments:	
Encumbrances	661,628
Excess (deficiency) of revenues over (under) expenditures and other	
financing sources (uses) (GAAP Basis)	\$ 2,502,058



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Mayor and Members of the City Council Babcock Street Community Redevelopment Agency

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Babcock Street Community Redevelopment Agency, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Babcock Street Community Redevelopment Agency's basic financial statements, and have issued our report thereon dated March 14, 2024.

# **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Babcock Street Community Redevelopment Agency's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Babcock Street Community Redevelopment Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Babcock Street Community Redevelopment Agency's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Honorable Mayor and Members of the City Council Babcock Street Community Redevelopment Agency Page Two

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Babcock Street Community Redevelopment Agency's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose

Carr, Riggs & Ungram, L.L.C.

Melbourne, Florida March 14, 2024



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# INDEPENDENT AUDITOR'S MANAGEMENT LETTER

To the Honorable Mayor and Members of City Council Babcock Street Community Redevelopment Agency

# **Report on the Financial Statements**

We have audited the financial statements of the Babcock Street Community Redevelopment Agency, as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated March 14, 2024.

# Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Reports on the examination conducted in accordance with *AICPA Professional Standards* and AT-C section 315 regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 14, 2024, should be considered in conjunction with this management letter.

# **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. No recommendations were made in the preceding financial audit report.

# **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority for the Babcock Street Community Redevelopment Agency is disclosed in the footnotes. The Babcock Street Community Redevelopment Agency has no component units.

To the Honorable Mayor and Members of City Council Babcock Street Community Redevelopment Agency Page Two

### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and communicate the results of our determination as to whether or not the Babcock Street Community Redevelopment Agency has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Babcock Street Community Redevelopment Agency did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Babcock Street Community Redevelopment Agency. It is management's responsibility to monitor the Babcock Street Community Redevelopment Agency's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

# **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

# **Specific Information (UNAUDITIED)**

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Babcock Street Community Redevelopment Agency reported the schedule below. This information has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Babcock Street Community Redevelopment Agency reported:

a. The total number of Agency employees compensated in the last pay period of the Agency's fiscal year as **None** 

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To the Honorable Mayor and Members of City Council Babcock Street Community Redevelopment Agency Page Three

b.	The total number of independent contractors to whom nonemployee compensation was paid in the last month of the Agency's fiscal year as	None
C.	All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency.	None
d.	All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency.	None

e. Each construction project with a total cost of at least \$65,000 approved by the Agency that is scheduled to begin after October 1 of the fiscal year being reported, together with the total expenditures for such projects.

	Project	
Project	Budget	Expenditures
(#10122) Nasa Blvd Bus Turn Out and Shelters	\$ 352,146	\$ 15,359
(#14419) Babcock CRA MLK Blvd Turn Lane	1,260,000	94,794
(#14422) Apollo Blvd Sidewalk Connections	655,000	27,117
Total	\$ 2,267,146	\$ 137,270

 f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the Agency amends a final adopted budget under Section 189.016(6), Florida Statutes:

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the Babcock Street Community Redevelopment Agency reported:

a.	The millage rate or rates imposed by the City.	6.7490
	The millage rate or rates imposed by the County.	3.2619

b. The total amount of ad valorem taxes collected by or on behalf of the Agency.\$ 854,499The total amount of ad valorem taxes collected by or on behalf of the County.\$ 412,993

None

c. The total amount of outstanding bonds issued by the Agency and the terms of such bonds as

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the Babcock Street Community Redevelopment Agency reported:

a. The rate or rates of non-ad valorem special assessments imposed by the Agency as None

b.	The total amount of special assessments collected by or on behalf of the Agency as	None
c.	The total amount of outstanding bonds issued by the Agency and the terms of such bonds as	None

To the Honorable Mayor and Members of City Council Babcock Street Community Redevelopment Agency Page Four

# **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

# **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Council members and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ungram, L.L.C.

Melbourne, Florida March 14, 2024



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# INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 163.387 (6) AND SECTION 163.387(7), FLORIDA STATUTES

To the Honorable Mayor and Members of City Council Babcock Street Community Redevelopment Agency

We have examined the Babcock Street Community Redevelopment Agency's (the "Agency") compliance with the requirements of Section 163.387(6) and Section 163.387(7), Florida Statutes, *Redevelopment Trust Fund*, during the year ended September 30, 2023. Management is responsible for the Agency's compliance with the specified requirements. Our responsibility is to express an opinion on the Agency's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the AICPA. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Agency complied with the specified requirements, in all material respects. An examination involves performing procedures to obtain evidence about whether the Agency complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Agency's compliance with specified requirements.

In our opinion, the Agency complied with the requirements of Section 163.387(6) and Section 163.387(7), Florida Statutes, *Redevelopment Trust Fund*, for the year ended September 30, 2023, in all material respects.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ungram, L.L.C.

Melbourne, Florida March 14, 2024



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# INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

To the Honorable Mayor and Members of City Council City of Melbourne, Florida

We have examined the Babcock Street Community Redevelopment Agency's (the "Agency") compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2023. Management is responsible for the Agency's compliance with the specified requirements. Our responsibility is to express an opinion on the Agency's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the AICPA. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Agency complied with the specified requirements, in all material respects. An examination involves performing procedures to obtain evidence about whether the Agency complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Agency's compliance with specified requirements.

In our opinion, the Agency complied with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2023, in all material respects.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ungram, L.L.C.

Melbourne, Florida March 14, 2024